LOW-LEVEL RADIOACTIVE WASTE FORUM, INC.

Disused Sources Working Group



Implementation Phase

Working Group Members

- Kathy Davis Southwestern Compact
- Leo Drozdoff Nevada Department of Conservation and Natural Resources
- Ray Fleming Texas Department of State Health Services (Chair)
- Mike Garner Northwest Compact
- Leigh Ing Texas Compact
- Rich Janati Pennsylvania Department of Environmental Protection
- Susan Jenkins South Carolina Department of Health and Environmental Control
- Rusty Lundberg Division of Radiation Control, Utah Department of Environmental Quality
- Mike Mobley Southeast Compact
- Leonard Slosky Rocky Mountain Compact



Working Group Goals

- Perform educational outreach to licensees, regulators and other stakeholders on the lifecycle costs of sources and reuse, recycle and disposal opportunities.
- Reach out to regulatory agencies, private organizations and stakeholders who have the ability to implement the recommendations.
- Help implement the recommendations.





Source Disposal is Important

No matter <u>how</u> you reach that conclusion sources eventually need to be buried.



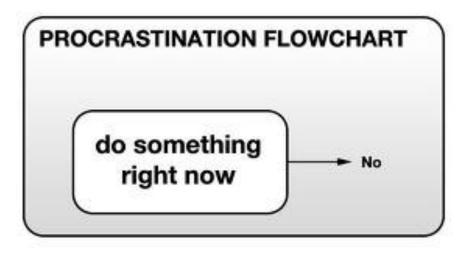


Reasons for Legal Disposal

- Prevent the public from getting possession of potentially dangerous sources.
- Prevent sources from falling into the hands of terrorists and made into "dirty bombs" or exposure devices, particularly category 1, 2 and 3 sources.
- Prevent sources from being melted and made into commercial products.
- Prevent unlawful disposal that may contaminate the environment or be accidentally found in the future.
- Not sticking the public with the disposal bill.

Licensees Resist Disposal

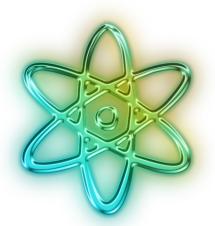
- Increased disposal access has not translated into actual disposal.
- Many Licensees do not plan for disposal or do not dispose of sources in a timely manner.
- Excuses "planned" reuse, disposal too costly, shipping problems, procrastination





Life Cycle Cost Education

- Ask questions when licensing or inspecting.
 - What waste do they have?
 - Who receives their waste?
 - How much does disposal cost?
 - What is the funding source?
 - When will it happen?
 - What happens with the last sources that they cannot exchange 1-for-1?





Identify, Document, Follow-up

Regulators need to:

- Identify which licensees have sources in storage during inspections or while licensing.
- Document where sources are being stored.
- Follow-up with licensees storing sources to encourage disposal.
- Obtain written licensee acknowledgement.
 (Particular attention needs to be paid to higher-risk category 1, 2 and 3 sources.)



Life Cycle Cost Outreach

- An organized outreach program by:
 - NRC, NNSA, LLRW compacts, OAS and states
 - CRCPD or HPS
- Topics
 - Why is disposal necessary
 - Costs of disposal Some realistic numbers would be great
 - Disposal Choices Manufacturers, Brokers, OSRP, SCATR
 - Encourage Disposal



OSRP and SCATR



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- Continue to support and use both programs.
- Find ways to make them even more successful.
- Work to keep the disposal timelines short.
- Transition to 100% of the costs being paid by licensees who can afford it.
- Should provide more life-cycle cost education





Add New Disposal Funding Options

- Manufacturer/Waste Broker Pre-Payment Plans
- State Pre-Payment Plans or per source financial assurance like in Illinois
- State Disposal Funds such as in Texas
- State Orphaned Source Recovery Programs
- Other Ideas?





Reassess Financial Assurance

- \$113,000 will not cover every licensee with sealed sources above financial assurance activity limits. (10 CFR §30.35(d))
- \$113,000 may not even cover licensees who do not need financial assurance by rule. (ex. 100,000 Curies Cs-137)
- Financial assurance must accurately reflect disposal costs.

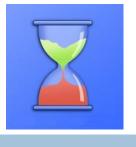


Fees to Encourage Disposal

- Licensing Fees Per Source such as in Oregon
- Storage Fees
- Other Ideas?







Storage Time Limits

- Appropriate now that all states have Class A, B and C disposal access
- Make a 2-year disposal time limit the rule.
- Make it 1 year for manufacturers, distributors, service companies and brokers.
- Enforce the two year limit for GLs.
- Require formal plans of reuse or recycling for those who seek to avoid the time limits.



Improve Source Accountability

- Licensees should update the" date last used" field in NSTS as recently requested by the NRC.
- All category 3 sources should be specifically licensed.
- Add category 3 sources to the National Source Tracking System (NSTS).





Support Reuse and Recycling

- A formal study of reuse and recycling opportunities should be performed.
- Allow individual licensees to reuse and recycle when they have an approved plan.
- Promote the exchange of usable sources intended for reuse and recycle.
- Promote an active Source Exchange Program when one becomes available.





States with Waste Disposal Sites

- Implement the revised concentration averaging BTP when it becomes official.
- Consider new higher limits under site specific criteria.







Alternatives to Sources

- Government agencies led by the NNSA should encourage, promote, and help fund where necessary the development of alternative technologies for category 1, 2 and 3 sources.
- Licensees should implement new alternative technologies to replace sources that are a potential security and health and safety risk.
- The government should provide incentives where possible to encourage timely adoption of new technologies.



Grant Initiatives

- Agencies issuing grants should give preference to applicants using alternative technologies.
- Applicants should be required to consider all life-cycle costs for any radioactive sources acquired through the grant.





Type B Container Availability

- To improve the availability of Type B containers used to ship higher activity disused sources:
 - A market study should be performed to determine the nation's needs
 - Agencies should expedite the review and approval process
 - Several existing foreign packages should be identified and approved for US use
 - Licensees should be given advance notice when a container's certification is about to expire



What we ask is:

- Please read the disused source working group recommendations with an open mind.
- Support the ones you agree with.
- Coordinate with the DSWG on ways to facilitate those recommendations.
- Take actions to implement those within your control.



For additional information, contact LLW Forum at (754) 779-7551 or LLWForumInc@aol.com

Download the report at http://www.llwforum.org

